INTRODUCTION TO THE DRAFT OF LAW ON DEVELOPMENT POLICY AND PLANNING

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III. INTRODUCTION TO DRAFT OF LAW ON DEVELOPMENT POLICY AND PLANNING
I. OUTPUTS PRODUCED WITHIN DRAFTING FRAMEWORK OF LAW ON DEVELOPMENT POLICY AND PLANNING

2012-2013 study and research

2013.11.25-30 (21 regions)
2013.12.17-18 (Ulaanbaatar)

Regional seminars
Shared understanding of Development policy and planning system.
SWOT analysis of Development policy making (formulation)
646 participants

2013.11.16-23
(Revision & Improvement of the draft)

Set up a working group
17 members (Ministries responsible for sectors and representatives of local communities)
Assessment and analysis of existing system
Revision and improvement of Draft Law

2014.01.03-13
(Consultation and discussion)

Consultation with Higher education institutions
166 participants from 6 institutions, who provided their feedback and recommendations

Improvement of the draft
II. CURRENT LEGAL REGULATIONS ON PLANNING

Development policy making processes, arrangements and steps

Functions of Government in Development Policy making

- Approve concept
  - Regulated by Law.
- Submit
  - Fully regulated by Law.
- Deliver
  - Regulated by Law.
- Provide comments, feedback, request
  - No legal regulation

Functions of Parliament in Development Policy making

- Legal regulation

Central Authority of State Administration

- Receive feedback, request
  - Regulated by Law

Other Central Authorities of State Administration

- Planning steps not formalized and maintained.

Links, Coordination for the Integrated Policy and planning have not achieved satisfactorily.

Although the Ministry of Economic Development is responsible for ensuring harmonization and coordination, operating mechanism is lacking within legal framework.

Content is not reviewed.

Sector development Policy making

- Regulated by Sector Law.
III. LAW ON DEVELOPMENT POLICY AND PLANNING

The Law has 7 Chapters, 32 articles.

**Chapter One**
- Purpose, terms, principles

**Chapter Two**
- Responsibilities and Rights of State Administration Body for Development Policy and Planning

**Chapter Three**
- Planning of Development Policy-making (formulation), Approval of Policy Documents, Making changes and amendments in Policy documents

**Chapter Four**
- Regional Development Policy and Planning system, Approval of Policy Documents

**Chapter Five**
- Monitoring and evaluation of Development Policy Documents

**Chapter Six**
- Ensuring public participation and transparency in planning activities

**Chapter Seven**
- Sanctions for violations of the legislation
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Purposes and scopes of the Law

- Establishing legal framework and underlying principles for Development and Planning
- Building and operationalising Integrated National, Regional and Sector Policymaking and Planning, ensuring links and harmonization on long, medium and short term
- Developing, approving and implementing a Development Policy and carrying out monitoring and evaluation
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Relations regulated by the Law

Legal regulations on Policy Planning processes

- Making Policy Proposals
- Planning
- Budgeting
- Implementing
- Reporting
- Monitoring and Evaluation

- Law on Development Policy and Planning /Draft/
- Law on Budgeting
- Law on Government and others
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Underlying principles of Development Policymaking and Planning

- Ensure protection of National Interest;
- Ensure integration, completeness and links;
- Ensure continuity;
- Ensure analysis and evidence to base the Policymaking;
- Ensure consistency with potential and resources;
- Ensure transparency, synergy between Local Self Governance and Central Government efforts and public participation.
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Development Policy Documents

- Comprehensive Development Policy
- State policy on a sector
- Partial regulations by current laws.
- Regulated by Law of Budget.

Long

- Government Action Plan
- National Program
- NATIONAL INVESTMENT PROGRAM

Medium

- Government Action Plan
- National Program
- NATIONAL INVESTMENT PROGRAM

Short

- Guidelines
### III. LAW ON DEVELOPMENT POLICY AND PLANNING

**Links between Development Policy documents**

<table>
<thead>
<tr>
<th></th>
<th>NATIONAL</th>
<th>SECTOR</th>
<th>REGIONAL</th>
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</thead>
<tbody>
<tr>
<td><strong>LONG</strong></td>
<td>Vision for Development</td>
<td>Comprehensive Development policy</td>
<td>Vision for Regional Development</td>
</tr>
<tr>
<td></td>
<td>Comprehensive Regional Development Policy</td>
<td><strong>State policy on a sector</strong></td>
<td></td>
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<tr>
<td><strong>MEDIUM</strong></td>
<td>Government Action Plan</td>
<td>National Programs</td>
<td>Government Action Plan</td>
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<tr>
<td></td>
<td>National Investment Program</td>
<td>Sub programs</td>
<td></td>
</tr>
<tr>
<td><strong>SHORT</strong></td>
<td>(General Framework) Guideline for State Economic &amp; Social Development</td>
<td>----</td>
<td>General Framework) Guideline for Regional Economic &amp; Social Development</td>
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</tbody>
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III. LAW ON DEVELOPMENT POLICY AND PLANNING

Planning of Development Policy Documents

- Vision for Development
- Comprehensive Development Policy
  - SPS (State Policy on sector)
  - SP (State Policy)
- GOVERNMENT ACTION PLAN
- National Program (NP)
- National Investment Program
- GUIDELINE

Political Parties’ Election Program

National Consensus Framework
Planning of Regional Development Policy Documents

III. LAW ON DEVELOPMENT POLICY AND PLANNING

Vision for Regional Development

Comprehensive Development Policy of Region

GOVERNOR’S ACTION PLAN

Sub Program

REGIONAL GUIDELINE

National Consensus Framework

Governor’s Election Program
### III. LAW ON DEVELOPMENT POLICY AND PLANNING

#### Duties of parties on development policymaking and planning

<table>
<thead>
<tr>
<th>№</th>
<th>Titles of the Policy Documents</th>
<th>Implementation timeframe</th>
<th>Development Approval/ad option</th>
<th>Links</th>
<th>Time given for development</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Vision for Long term Development</td>
<td>30 year</td>
<td>MED\GoM</td>
<td>Parliament</td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Comprehensive Development Policy</td>
<td>15 year</td>
<td>MED\GoM</td>
<td>Parliament</td>
<td>(1)</td>
</tr>
<tr>
<td>3</td>
<td>State Policy on a sector</td>
<td>10 year +</td>
<td>CASA\GoM</td>
<td>Parliament</td>
<td>(1,2)</td>
</tr>
</tbody>
</table>

### Long term Development Policy document

| 4  | Government Action Plan | 4 year | MED\GoM | Parliament | (2,3) | 60 days |
| 5  | National Programs | 4 year | CASA | GoM | (4) | |
| 6  | National Investment Program | 4 year | MED | Parliament | (4, 5) | +6 months |

### Medium term Development Policy Document

| 7  | Ундсэн чиглэл | 1 year | MED\GoM | Parliament | (4, 5, 6) | Terms and dates on Law |

*MED: Ministry of Economic Development, GoM: Government, CASA: Central Bank of Mongolia*
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Medium and short term planning processes

Parliament was newly established as result of the Parliament Election

Government set up

Government Action plan, Government Action plan Implementation Guideline approved

Mongolia’s Economic and Social Development Guideline for 2014 approved.

Mongolia’s Economic and Social Development Guideline for 2013 was approved by the previous Parliament.

Implementation of Mongolia’s Economic and Social Development Guideline for 2012, that was approved in June, was ongoing.

Parliament was newly established as result of the Parliament Election.
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Development Policy making and planning system

- President of Mongolia
- Parliament of Mongolia
- Government
- Development Council
  - Members of Government, State Secretaries, Governor Bank of Mongolia and President of Development Bank, etc.
- Sector Ministries
  - Central Authority of State Administration for Economic Development
  - Draft of Policy Documents
  - Proposal, Recommendation
- General Consultation
- National Consultation
- General Public, Private Sector
- Ministry of Economic Development
- Research & Analytic Institutions

Draft and comments:
- Vision for Development, Priority
- General Directions
- Information, proposal
- Proposal, Recommendation
- Draft of Policy Documents

Political Parties, Civil Organizations and others

MINISTRY OF ECONOMIC DEVELOPMENT
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Structure of Development policymaking and planning system

<table>
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<tr>
<th>Level</th>
<th>Organisation</th>
</tr>
</thead>
<tbody>
<tr>
<td>National</td>
<td>MED / CASA Department</td>
</tr>
<tr>
<td>Regional and municipal</td>
<td>Development Policy Department</td>
</tr>
<tr>
<td>Soum and district level</td>
<td>Development Policy Department, specialist</td>
</tr>
</tbody>
</table>
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Monitoring and evaluation of Development Policy making and Planning

**Goal** – Improved performance, efficiency of Development Policy making and Planning, implementation operation

**Objective**
- Assess quality of development policy planning operation.
- Appraise/evaluate OUTCOMES and effectiveness of decisions made during Development Policy making and Planning
- Rate/weight achievement of plans (OUTCOMES) under the Development Goal Framework
- Assess impact of internal and external factors on achievement of planned outcomes under the Development Goal Framework
- Develop recommendations to improve and enhance Development Policy making and Planning system

NOT ACTIVITY BASED BUT PERFORMANCE BASED

Monitoring & Evaluation

- Preliminary/Planning
  - Implementation process
  - Reporting
- Internal /Hierarchical/
  - External/Independent
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Monitoring and evaluation system

Parliament M&E
Independent M&E

Before Approval of Policy Document

Law on DPP

After Approval of Policy Document

CASA/RA
CSG
Independent

Government Order #322 of 2013

Cycle of Policy Documents

MINISTRY OF ECONOMIC DEVELOPMENT
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Development policy making processes, arrangements and steps

1. Content is reviewed.
   - Functions of Government in Development Policy making
     - Legal regulation
     - Fully regulated by Law
   - Deliver.
     - Fully regulated by Law
   - Comment and proposals
     - Fully regulated by Law
   - Receive feedback, request.
     - Fully regulated by Law
   - Functions of Parliament in Development Policy making
     - Legal regulation
     - Fully regulated by Law

2. Make conclusion on financing
   - Salar byn bodloq bolovsruulna
     - Fully regulated by Law
   - Other Central Authorities of State Administration.

3. Approve concept
   - Fully regulated by Law

Responsibilities and Rights of State Administration Body for Development Policy and Planning will be determined by Law on DPP
III. LAW ON DEVELOPMENT POLICY AND PLANNING

Key concept of the Law and new system
THANK YOU FOR YOUR KIND ATTENTION

Please send us your comments on Draft of Law through this contact myadagmaa@med.gov.mn

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